



Haringey Council

OVERVIEW AND SCRUTINY COMMITTEE on 05 July 2010

Report Title. **OVERVIEW AND SCRUTINY COMMITTEE WORK PROGRAMME 2010/11**

Report of: **Councillor Bull – Chair of Overview and Scrutiny Committee.**

Contact Officer : Trevor Cripps – Overview and Scrutiny Manager

Email: Trevor.cripps@haringey.gov.uk

Tel: 020 8489 6922

Wards(s) affected: **All**

Report for: Information & decision

1. Purpose of the report

- 1.1 To identify an indicative work programme for 2010/11 for the Overview and Scrutiny Committee Scrutiny. Topics selected must contribute to the achievement of the outcomes and priorities set out in the Haringey's Council Plan and Sustainable Community Strategy.
- 1.2 To determine the issues that the Committee would like reported to it during the municipal Year.
- 1.3 To initially agree the topics from the list at Appendix C, for which the Committee will establish in-depth "task and finish" Scrutiny Review Panels, in addition to scrutinising the Council's budget proposals.

2. Introduction by Cabinet Member (if necessary)

2.1. N/A

3. State link(s) with Council Plan Priorities and actions and /or other Strategies:

- 3.1 The purpose of the Scrutiny Programme is to help the Council and its partners to achieve Council Plan priorities, especially of delivering excellent customer focussed, cost effective services to local people.

4. Recommendations

RECOMMENDATION 1

That the Overview and Scrutiny Committee agree to maintain a lead scrutiny role for the Haringey Strategic Partnership Theme Boards as detailed at Appendix B, and that the nominations as detailed at Appendix C be adopted for this year.

RECOMMENDATION 2

That the Overview and scrutiny Committee receive the reports detailed in Appendix A.

RECOMMENDATION 3

That the Overview and Scrutiny Committee commission one topic for in-depth review from each theme board area from the shortlist of topics shown at Appendix C, as well as Budget scrutiny.

5. Summary

5.1 This report sets out the reports which could be submitted to the Overview and Scrutiny Committee over the next municipal year and a number of topics which could be subjected to more detailed review by Scrutiny Review Panels.

6. Chief Financial Officer Comments

6.1 This report does not give rise to any immediate financial implications. However, it should be noted that reports for future scrutiny reviews must contain proper and detailed financial implications as appropriate in respect of the proposals being considered so that Members are quite clear about the budget and cost implications as part of the decision making process.

7. Head of Legal Services Comments

7.1 The Overview and Scrutiny Committee has powers to scrutinise decisions taken in the discharge of the Council's "executive" and "non-executive" functions and to make reports and recommendations to Cabinet and full Council. This includes making reports and recommendations on matters relating to health services and other matters affecting the Borough or the well being of its inhabitants. The work programme for Overview and Scrutiny Committee's is a matter for local choice.

8. Head of Procurement Comments

8.1. N/A

9. Equalities & Community Cohesion Comments

9.1 Scrutiny has a strong community engagement role as the review process embodies many of the engagement activities above. Scrutiny as a matter of routine **informs**, e.g. all meetings and documents are open to local people; **consults**, e.g. scrutiny develops a dialog with local people to inform its recommendations, it also identifies and engages with hard to reach groups as part of reviews; **research** e.g. scrutiny gains knowledge and helps to identify the services needed by local people, **collaborates**, e.g. scrutiny, by involving local people and developing consensus helps to identify a shared way forward.

9.2 Scrutiny will contribute to the process of community engagement by:

- Encouraging local councillors to use the new power where members can ask for local government issues in their area to be put on O&S Committee agenda.
- Having special Committee meetings which are solely concerned with local and community issues, to which local people and councillors are invited.
- Where appropriate linking scrutiny to area based working and area based scrutiny.
- Hold more meetings in appropriate community settings.

9.3 The greater engagement of the community in scrutiny activities and general local meetings would also help to develop Councillors' role as "community champions". It is essential if this is to happen that all non executive members fully engage in the scrutiny process.

9.4 Furthermore all task and finish scrutiny reviews will give specific consideration to equalities and community cohesion issues.

10. Consultation

10.1. N/A

11. Service Financial Comments

11.1. None directly as a result of this report.

12. Use of appendices /Tables and photographs

12.1

Appendix A - Reports the Committee has indicated its wish to receive.

Appendix B - Scrutiny Lead roles and responsibilities in relation to HSP Theme Boards.

Appendix C - Matrix of HSP Theme Board/Lead Councillor/Topic for Scrutiny/Sustainable Community Strategy.

13. Local Government (Access to Information) Act 1985

Council Plan
Sustainable Community Strategy.
LGPIH Act 2007
Police and Justice Act 2006 (as amended).
“Councillor Call for Action” - Guidance
Local Area Agreement.

14 Report

14.1 In previous years the OSC has agreed and largely delivered on an annual work programme. This has helped:

- Improve the link between scrutiny’s work and the Council’s improvement agenda
- Ensure scrutiny contributed to achieving outcomes that benefit the community
- Improve the co-ordination, management and continuity of work both at OSC and its reviews and investigations.

14.2 The Committee’s powers to scrutinise are very wide and it is for scrutiny members to decide what items they want in their work programme and how they intend to carry out scrutiny exercises through the year.

Proposals for the Overview and Scrutiny Work Programme 2010/11

14.3 The purpose of the programme is to carry out a scrutiny of the outcomes and activities of the council and its partners and to identify areas which could be subjected to more detailed scrutiny. To enable the Committee to do this it should continue to receive reports on the following:

- i. Performance reports although they should be more focussed on Local Area Agreement targets and Haringey Strategic Partnership priorities.
- ii. One off reports on matters of national or local interest or concern.
- iii. Issues arising out of internal and external assessment or audit which would be of interest to scrutiny members. This could include items identified in self assessment reports or matters about which an external assessor has expressed concern.
- iv. Issues on which the Haringey Strategic Partnership, the Cabinet or officers would like the Committee’s views or support.
- v. Reports on strategies and policies. In the past these have tended to be reported to Committee at the commencement of the strategy. This is too late for the Committee to influence the strategy and too early to monitor it. It is suggested that this area of scrutiny could be improved if the Partnership, the Cabinet and directors were asked each year to supply a forward plan of policies and strategies which are under development.
- vi. Progress reports on implementing previous scrutiny recommendations which had been accepted by the Cabinet or appropriate Executive body. Once again

these reports could be used to demonstrate the Council's willingness to improve and so should be given a higher profile than at present.

14.4 A typical Overview and Scrutiny Committee agenda would therefore consist of:

- A Cabinet Member Question Session (Two Cabinet Members attending or the Leader of the Council).
- Performance reports.
- Issues for information.
- A report following up a past review or a final in-depth report from a commissioned task and finish scrutiny review panel.

TOPICS FOR DETAILED SCRUTINY

14.5 In addition to the more regular work, the Committee is able to commission a number of "task and finish" Scrutiny Review Panels, to look at chosen topics in-depth.

14.6 Scrutiny Review Panels require a high level of commitment from the Members who serve on them. It is proposed that the size of scrutiny panels be flexible and that they ideally consist of between 4 and 7 Members drawn from each of the political parties. Each scrutiny panel will be Chaired by a member of the Overview and Scrutiny Committee and the rights and position of statutory co-optees will not be affected.

14.7 Each year officer's have prepared a list of topics for more detailed scrutiny which have been identified from the following sources:

- Suggestion made by councillors, officers and members of the public
- Subjects identified by the Committee in previous years
- Issues of concern which have been identified during the year
- New legislation, white and green paper, statements of Government policy etc
- Items identified from performance reports or one-off reports to the Committee.
- Internal or external audit and/or inspection.

14.8 All suggestions can be clearly identified with Sustainable Community Strategy themes and priorities and be identified to a HSP theme board. As far as possible Theme Board Chairs, Cabinet members and Departmental Directors have been involved in the development of the work programme.

14.9 The Committee will pick topics for in-depth review so each Overview and Scrutiny Committee member will initially chair at least one scrutiny review panel, plus they sit as a member on another panel as well as undertake budget scrutiny, which they will do as a Committee.

14.10 The Committee has identified a short list of possible topics for more detailed review and it is attached at Appendix C.

14.11 To be effective and provide positive evidence to the assessment process, it is essential that in each scrutiny review the following issues are addressed:

- How has the community been involved/ consulted on the service provision?
- What is provided?
- Why and for what purpose?
- Does it fulfil its purpose if not why not?
- What is the cost, Is it cost- effective, i.e. does what is provided offer value for money?
- Are there any gaps or duplications in service provision?
- Are there any other improvements that could be made?
- What are the prospects for future improvement?
- What opportunities and obstacles exist to support partnership working?

14.12 The essential aim of each scrutiny exercise will be to demonstrate that the area being scrutinised is evolving and is responsive to changing circumstances (i.e. it is improving).

Performance Management Reports

The Committee has indicated its wish to receive the following reports:

- The Council Performance Monitoring Reports - 3 monthly
- The Council Budget Monitoring Report – 3 monthly
- Joint Area Review Action Plan update
- Exam results – Annual Report
- Decent Homes progress report - 6 monthly
- Homes for Haringey Performance report – 6 monthly
- Annual report on performance of Registered Social Landlords
- Annual report on the Crime and Disorder Partnership
- Children’s Safeguarding reports
- Housing Inspection report
- HfH Inspection report
- Adults – CQC Self Assessment

The Committee has indicated its wish to receive reports on the following

Reports on Policy and Strategic Developments

- ✓ Well Being strategic framework
- ✓ Sustainable Community Strategy
- ✓ Volunteering strategy/3rd sector strategy and delivery plan
- ✓ Short term supported housing and rough sleeper strategy
- ✓ Transforming social care
- ✓ Allocations and Lettings policy

One – Off reports on issues of interest

- ✓ Haringey Forward plus
- ✓ Asset management
- ✓ Houses in multiple occupation
- ✓ Use of consultants
- ✓ Youth service
- ✓ Flow of section 106 money

Updates on Previous Scrutiny Reviews

- Waste collection Recycling and disposal
- Post Office Closures
- School Exclusions
- Support to young people at risk of substance abuse
- Stroke prevention
- Social care transport
- Animal welfare

Urgent Reports

Occasionally events occur which necessitate an urgent report to Overview and Scrutiny Committee. Whilst clearly such reports can not be planned the need to allocate sufficient time for consideration of unforeseen events needs to be allowed for in the committees work programme.

Overview and Scrutiny Lead roles and responsibilities - HSP Theme Boards

The purpose of Scrutiny

To help the Partnership to achieve its objectives by identifying areas where there is not fast enough progress towards achieving excellence and to carry out scrutiny which identifies what needs to be done to improve the situation.

To be successful scrutiny should not be duplicating work carried out by the partnership but should be providing an independent objective view of what needs to be done to improve the quality and cost effectiveness of services provided to local people.

Role of the Lead

In relation to the Theme Board which the Overview and Scrutiny Committee Member is Lead the Member has a role to:

- Chair “task and finish” reviews on topics which fall under the Theme.
- Build a strong working relationship with all members of the board, being fair and open with all partners and agencies being treated equally.
- Promote the role of Overview and Scrutiny within the membership of the board;
- Attend the quarterly board meetings as appropriate;
- Have an overview of the Local Area Agreements which the board is leading on, their performance, and action which the board is proposing to take with regards to exception reporting;
- Feed back to the Overview and Scrutiny Committee on:
 - areas where scrutiny could add value;
 - key issues arising within the board’s remit which the committee should be made aware;

In relation to Budget Scrutiny the Lead should consider:

- Whether the budget proposals sufficiently reflect the priorities of the Theme Board; and
- What impact any efficiencies may have on the delivery of priorities of the Theme Board

The role of Scrutiny Theme Leads is **not** in duplicating Cabinet or shadow roles and responsibilities.

Appendix C

SUGGESTIONS FOR IN-DEPTH SCRUTINY REVIEWS – ALIGNED TO HSP THEME BOARD

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
Children’s Trust	Councillor Ejiofor	Provision for children with Special Educational Needs	<p>Economic vitality and prosperity shared by all</p> <p>NI 103 Special Educational Needs – statements issued within 26 weeks - excluding exemptions</p> <p>NI 103b Special Educational Needs - statements issued within 26 weeks - including exemptions</p> <p>Performance Green at February 2010</p>	<p>Establish how robust practice is and whether recommendations can be made to improve.</p> <p>Cllr suggestion</p> <p>A review will provide valuable evidence on what we are doing in this key area</p>
		Involving young people on decisions that affect their lives	People at the Heart of Change	<p>Assisting the Children’s Trust in meeting its statutory obligations to take into account the views of children when developing the CYPP.</p> <p>Children’s Trust suggestion</p>
Well-being	Councillor Winskill	Joint local commissioning	<p>People and customer focused</p> <p>People at the heart of change</p>	The Commissioning framework for health and well-being sets out the eight steps that

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
	(<p>health and social care should take in partnership to commission more effectively.</p> <p>A review could assess Haringey progress against this and make recommendations for further work.</p> <p>Chair of Well-Being Partnership Board and Cabinet Member suggestion</p>
		Poly-systems	<p>People and customer focused</p> <p>People at the heart of change</p>	<p>Contribute to the poly-systems plans ensuring a seamless service across the whole pathway including health, social care, benefits, employment etc based on local needs.</p> <p>Feed into the North central London review</p> <p>Well-Being Partnership Board suggestion</p>

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
Enterprise	Councillor Basu	Getting people off Incapacity Benefits and back to work	Number of people on incapacity benefit for more than six months helped into sustained work (2007-2010 stretch target) (Ongoing negotiation; targets TBC).	To contribute to the LAA target NI153 where the risk factor is high and delivery is weak. To ensure that the support mechanisms are in place to get long term claimants back into work
		Haringey Guarantee	Number of registered Haringey Guarantee participants with a completed better off calculation Enterprise Board – Significant Risks HSP Enterprise Board key risks. The risks are based upon the LAA targets, which have been included below for information: i. NI153 – Working age people claiming out of work benefits in the worst performing neighbourhoods iii. Stretch (1) – Number of people from the worst twelve wards supported into sustained work iv. Stretch (2) – Number of	To provide an evaluation of the role of the Haringey guarantee in achieving the target of 718 people onto the scheme To analysis the Council’s approach to achieving results around the skills agenda. To contribute towards getting those furthest from the labour market back into sustained work

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
			people on Incapacity Benefit for more than 6 months supported into sustained employment	
Better Places	Councillor Browne	Carbon capture and management	A cleaner Greener Haringey NI185 - CO2 reduction from local authority operations	The Council has a challenging target of reducing carbon emissions by 40% by 2015 an in depth review may assist the Council; Contribute to meeting NI 185 (annual emissions from corporate services) Assess the Councils current and future performance in reaching 40% carbon reduction by 2015 (gap analysis) Identify best practice from other local Authorities to inform local carbon reduction strategies: Work in schools (which account for a significant part of corporate emissions) Corporate buildings Corporate/

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
				<p>contractor travel</p> <p>Help to identify how effectively carbon reduction plans and priorities are communicated across the organisation</p> <p>Identify how Council departments and individual staff are supported in contributing to local carbon reduction objectives.</p> <p>Help identify how the role of new technology may contribute to reducing carbon emissions targets (i.e. green fuel technology)</p> <p>Provide guidance for effective and efficient operation of sustainable investment fund and sustainable investment school fund.</p> <p>Better Places board suggestion</p>

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
		Community Transport	<p>People and Customer focused</p> <p>Healthier people with a better quality of life</p>	<p>A review of community transport provision for elderly and disabled residents should encompass door-to-door transport, community transport and hospital transport services. Help improve efficiency and economy of patient transport services (as specified in Patient Transport Bill)</p> <p>Help improve coordination and integration of local transport services for elderly and disabled people</p> <p>Help improve the nature and quality of community transport services available to local residents</p> <p>Provide an opportunity to work directly with Haringey LINK (who have expressed an interest in looking at one aspect of community transport)</p>

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
Safer Communities	Councillor Newton	Services, resources and activities that prevent children and young people becoming involved in youth crime, including gang crime.	LAA target NI111 ; First time entrants to the Youth Justice System aged 10-17 (green). LAA NI 15 - No. of recorded most serious violent crimes (red)	Recommendations on how partners may develop further and improve diversionary activities available for this group of young people. From hard to reach review scrutiny review Link to Cllr suggestion
		Fear of Crime/Confidence in Police and LA in tackling ASB and crime	LAA NI21 : Dealing with local concerns about anti-social behaviour and crime issues by the local council and police (place survey data).	Recommendations to the CDRP on how better to improve the perception of Haringey as being safe and therefore contributing to the achievement of the relevant LAA and Police targets.
		Substance abuse	NI40 : Number of drug users recorded as being in effective treatment (red).	Recommendations on how interventions by the Council and its partners could be made more effective and, in particular, the future resourcing of such work.

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
Integrated Housing	Councillor Alexander	RSL's working in Haringey, performance of estate management and estate cleanliness.	Healthier people with a better quality of life	Comparison with HfH, identify best practice, improved service to residents
		Moving on - routes and flows of residents out of temporary accommodation	Healthier people with a better quality of life	

<u>HSP Theme Board</u>	<u>Lead Councillor</u>	<u>Topic for Scrutiny</u>	<u>Sustainable Community Strategy Outcome</u>	<u>How review could contribute to outcomes</u>
Cross cutting	Councillor Bull	Parking	Overview of parking policy and the introduction of CPZs. Look at issues of consistency in policy and operation,. Review appeals criteria.	Borough wide approach

